

## General Assembly

## Raised Bill No. 5431

February Session, 2004

LCO No. 1542

\*01542\_\_\_\_GAE<sup>\*</sup>

Referred to Committee on Government Administration and Elections

Introduced by: (GAE)

AN ACT REFORMING CAMPAIGN FINANCE LAWS CONCERNING CONTRIBUTIONS FROM POLITICAL COMMITTEES, LOBBYISTS AND LARGE STATE CONTRACTORS AND THE REPORTING AND LIMITATION ON PURCHASES OF ADVERTISING SPACE IN AD BOOKS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 9-333a of the general statutes, as amended by
- 2 section 10 of public act 03-241, is repealed and the following is
- 3 substituted in lieu thereof (*Effective July 1, 2004*):
- 4 As used in this chapter:
- 5 (1) "Committee" means a party committee, political committee or a
- 6 candidate committee organized, as the case may be, for a single
- 7 primary, election or referendum, or for ongoing political activities, to
- 8 aid or promote the success or defeat of any political party, any one or
- 9 more candidates for public office or the position of town committee
- 10 member or any referendum question.
- 11 (2) "Party committee" means a state central committee, [or] a town

- committee or a legislative caucus committee. "Party committee" does not mean a party-affiliated or district, ward or borough committee which receives all of its funds from the state central committee of its party or from a single town committee with the same party affiliation.
- Any such committee so funded shall be construed to be a part of its state central or town committee for purposes of this chapter.
  - (3) "Legislative caucus committee" means a single committee designated by the majority of the members of a political party who are also state representatives or state senators, which designation is certified by the chairperson of the committee on the registration filed with the Secretary of the State. The committee shall be identified by the house of the General Assembly in which such legislators serve and the political party to which they belong.
  - [(3)] (4) "Political committee" means (A) a committee organized by a business entity or organization, (B) persons other than individuals, or two or more individuals organized or acting jointly conducting their activities in or outside the state, (C) a committee established by a candidate to determine the particular public office to which he shall seek nomination or election, and referred to in this chapter as an exploratory committee, or (D) a committee established by or on behalf of a slate of candidates in a primary for the office of justice of the peace, but does not mean a candidate committee or a party committee.
  - [(4)] (5) "Candidate committee" means any committee designated by a single candidate, or established with the consent, authorization or cooperation of a candidate, for the purpose of a single primary or election and to aid or promote his candidacy alone for a particular public office or the position of town committee member, but does not mean a political committee or a party committee.
- [(5)] (6) "National committee" means the organization which according to the bylaws of a political party is responsible for the day-to-day operation of the party at the national level.

[(6)] (7) "Organization" means all labor organizations, (A) as defined in the Labor-Management Reporting and Disclosure Act of 1959, as from time to time amended, or (B) as defined in subdivision (9) of section 31-101, employee organizations, as defined in subsection (d) of section 5-270, and subdivision (6) of section 7-467, bargaining representative organizations for teachers, any local, state or national organization, to which a labor organization pays membership or per capita fees, based upon its affiliation or membership, and trade or professional associations which receive their funds exclusively from membership dues, whether organized in or outside of this state, but does not mean a candidate committee, party committee or a political committee.

[(7)] (8) "Business entity" means the following, whether organized in or outside of this state: Stock corporations, banks, insurance companies, business associations, bankers associations, insurance associations, trade or professional associations which receive funds from membership dues and other sources, partnerships, joint ventures, private foundations, as defined in Section 509 of the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as from time to time amended; trusts or estates; corporations organized under sections 38a-175 to 38a-192, inclusive, 38a-199 to 38a-209, inclusive, and 38a-214 to 38a-225, inclusive, and chapters 594 to 597, inclusive; cooperatives, and any other association, organization or entity which is engaged in the operation of a business or profit-making activity; but does not include professional service corporations organized under chapter 594a and owned by a single individual, nonstock corporations which are not engaged in business or profit-making activity, organizations, as defined in subdivision (6) of this section, candidate committees, party committees and political committees as defined in this section. For purposes of this chapter, corporations which are component members of a controlled group of corporations, as those terms are defined in Section 1563 of the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as from time to time amended, shall

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- 77 be deemed to be one corporation.
- [(8)] (9) "Individual" means a human being, a sole proprietorship, or a professional service corporation organized under chapter 594a and owned by a single human being.
- [(9)] (10) "Person" means an individual, committee, firm, partnership, organization, association, syndicate, company trust, corporation, limited liability company or any other legal entity of any kind but does not mean the state or any political or administrative subdivision of the state.
  - [(10)] (11) "Candidate" means an individual who seeks nomination for election or election to public office whether or not such individual is elected, and for the purposes of this chapter an individual shall be deemed to seek nomination for election or election if he has (A) been endorsed by a party or become eligible for a position on the ballot at an election or primary, or (B) solicited or received contributions, made expenditures or given his consent to any other person to solicit or receive contributions or make expenditures with the intent to bring about his nomination for election or election to any such office. "Candidate" also means a slate of candidates which is to appear on the ballot in a primary for the office of justice of the peace. For the purposes of sections 9-333 to 9-3331, inclusive, as amended, and section 9-333w, "candidate" also means an individual who is a candidate in a primary for town committee members.
- [(11)] (12) "Campaign treasurer" means the individual appointed by a candidate or by the chairman of a party committee or a political committee to receive and disburse funds on behalf of the candidate or committee.
- [(12)] (13) "Deputy campaign treasurer" means the individual appointed by the candidate or by the chairman of a committee to serve in the capacity of the campaign treasurer if the campaign treasurer is unable to perform his duties.

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- [(13)] (14) "Solicitor" means an individual appointed by a campaign
- 109 treasurer of a committee to receive, but not to disburse, funds on
- behalf of the committee.
- [(14)] (15) "Referendum question" means a question to be voted
- 112 upon at any election or referendum, including a proposed
- 113 constitutional amendment.
- [(15)] (16) "Lobbyist" means a lobbyist, as defined in subsection (l) of
- 115 section 1-91.
- [(16)] (17) "Business with which he is associated" means any
- business in which the contributor is a director, officer, owner, limited
- or general partner or holder of stock constituting five per cent or more
- of the total outstanding stock of any class. Officer refers only to the
- 120 president, executive or senior vice-president or treasurer of such
- 121 business.
- [(17)] (18) "Independent expenditure" means an expenditure that is
- made without the consent, knowing participation, or consultation of, a
- 124 candidate or agent of the candidate committee. "Independent
- 125 expenditure" does not include an expenditure (A) if there is any
- 126 coordination or direction with respect to the expenditure between the
- 127 candidate or the treasurer, deputy treasurer or chairman of his
- candidate committee and the person making the expenditure, or (B) if,
- during the same election cycle, the individual making the expenditure
- serves or has served as the treasurer, deputy treasurer or chairman of
- the candidate committee.
- [(18)] (19) "Federal account" means a depository account that is
- subject to the disclosure and contribution limits provided under the
- 134 Federal Election Campaign Act of 1971, as amended from time to time.
- [(19)] (20) "Public funds" means funds belonging to, or under the
- 136 control of, the state or a political subdivision of the state.
- Sec. 2. Subsection (b) of section 9-333b of the general statutes is

- repealed and the following is substituted in lieu thereof (*Effective July* 139 1, 2004):
- (b) As used in this chapter, "contribution" does not mean:
- 141 (1) A loan of money made in the ordinary course of business by a national or state bank;
- 143 (2) Any communication made by a corporation, organization or 144 association to its members, owners, stockholders, executive or 145 administrative personnel, or their families;
- 146 (3) Nonpartisan voter registration and get-out-the-vote campaigns 147 by any corporation, organization or association aimed at its members, 148 owners, stockholders, executive or administrative personnel, or their 149 families;
- 150 (4) Uncompensated services provided by individuals volunteering 151 their time;
  - (5) The use of real or personal property, and the cost of invitations, food or beverages, voluntarily provided by an individual to a candidate or on behalf of a state central or town committee, in rendering voluntary personal services for candidate or party-related activities at the individual's residence, to the extent that the cumulative value of the invitations, food or beverages provided by the individual on behalf of any single candidate does not exceed two hundred dollars with respect to any single election, and on behalf of all state central and town committees does not exceed four hundred dollars in any calendar year;
  - (6) The sale of food or beverage for use in a candidate's campaign or for use by a state central or town committee at a discount, if the charge is not less than the cost to the vendor, to the extent that the cumulative value of the discount given to or on behalf of any single candidate does not exceed two hundred dollars with respect to any single election, and on behalf of all state central and town committees does not exceed

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- 168 four hundred dollars in a calendar year;
- (7) Any unreimbursed payment for travel expenses made by an individual who on the individual's own behalf volunteers the individual's personal services to any single candidate to the extent the cumulative value does not exceed two hundred dollars with respect to any single election, and on behalf of all state central or town committees does not exceed four hundred dollars in a calendar year;
- 175 (8) The payment, by a party committee, political committee or an 176 individual, of the costs of preparation, display, mailing or other 177 distribution incurred by the committee or individual with respect to 178 any printed slate card, sample ballot or other printed list containing 179 the names of three or more candidates;
  - (9) The donation of any item of personal property by an individual to a committee for a fund-raising affair, including a tag sale or auction, or the purchase by an individual of any such item at such an affair, to the extent that the cumulative value donated or purchased does not exceed fifty dollars;
  - [(10) The purchase of advertising space which clearly identifies the purchaser, in a program for a fund-raising affair, provided the cumulative purchase of such space does not exceed two hundred fifty dollars from any single candidate or the candidate's committee with respect to any single election campaign or two hundred fifty dollars from any single party committee or other political committee in any calendar year if the purchaser is a business entity or fifty dollars for purchases by any other person;]
- [(11)] (10) The payment of money by a candidate to the candidate's candidate committee;
- [(12)] (11) The donation of goods or services by a business entity to a committee for a fund-raising affair, including a tag sale or auction, to the extent that the cumulative value donated does not exceed one

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198 hundred dollars;

- [(13)] (12) The advance of a security deposit by an individual to a telephone company, as defined in section 16-1, as amended, for telecommunications service for a committee, provided the security deposit is refunded to the individual;
- 203 [(14)] (13) The provision of facilities, equipment, technical and 204 managerial support, and broadcast time by a community antenna 205 television company, as defined in section 16-1, as amended, for 206 community access programming pursuant to section 16-331a, unless 207 (A) the major purpose of providing such facilities, equipment, support 208 and time is to influence the nomination or election of a candidate, or 209 (B) such facilities, equipment, support and time are provided on behalf 210 of a political party; or
- [(15)] (14) The sale of food or beverage by a town committee to an individual at a town fair, county fair or similar mass gathering held within the state, to the extent that the cumulative payment made by any one individual for such items does not exceed fifty dollars.
- Sec. 3. Subdivision (1) of subsection (g) of section 9-333i of the general statutes, as amended by section 61 of public act 03-241, is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2004):
  - (g) (1) As used in this subsection, (A) "the lawful purposes of his committee" means: (i) For a candidate committee or exploratory committee, the promoting of the nomination or election of the candidate who established the committee, except that after a political party nominates candidates for election to the offices of Governor and Lieutenant Governor, whose names shall be so placed on the ballot in the election that an elector will cast a single vote for both candidates, as prescribed in section 9-181, a candidate committee established by either such candidate may also promote the election of the other such candidate; (ii) for a political committee, the promoting of the success or

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defeat of candidates for nomination and election to public office or position subject to the requirements of this chapter, or the success or defeat of referendum questions, provided a political committee formed for a single referendum question shall not promote the success or defeat of any candidate; [, and provided further a political committee designated by the majority of the members of a political party who are also members of the state House of Representatives or the state Senate may expend funds to defray costs of its members for conducting legislative or constituency-related business which are not reimbursed or paid by the state; and (iii) for a party committee, the promoting of the party, the candidates of the party and continuing operating costs of the party, provided a legislative caucus committee may expend funds to defray costs of its members for conducting legislative or constituency-related business which are not reimbursed or paid by the state, and (B) "immediate family" means a spouse or dependent child of a candidate who resides in the candidate's household.

Sec. 4. Subsection (c) of section 9-333j of the general statutes, as amended by section 4 of public act 03-223 and section 60 of public act 03-241, is repealed and the following is substituted in lieu thereof (*Effective July 1, 2004*):

(c) (1) Each statement filed under subsection (a), (e) or (f) of this section shall include, but not be limited to: (A) An itemized accounting of each contribution, if any, including the full name and complete address of each contributor and the amount of the contribution; (B) in the case of anonymous contributions, the total amount received and the denomination of the bills; (C) an itemized accounting of each expenditure, if any, including the full name and complete address of each payee, the amount and the purpose of the expenditure, the candidate supported or opposed by the expenditure, whether the expenditure is made independently of the candidate supported or is an in-kind contribution to the candidate, and a statement of the balance on hand or deficit, as the case may be; (D) an itemized accounting of each expense incurred but not paid; (E) the name and address of any

person who is the guarantor of a loan to, or the cosigner of a note with, the candidate on whose behalf the committee was formed, or the campaign treasurer in the case of a party committee or a political committee or who has advanced a security deposit to a telephone defined in section 16-1. company, as amended, telecommunications service for a committee; [(F) for each business entity or person purchasing advertising space in a program for a fundraising affair, the name and address of the business entity or the name and address of the person, and the amount and aggregate amounts of such purchases; (G)] (F) for each individual who contributes in excess of one hundred dollars but not more than one thousand dollars, in the aggregate, to the extent known, the principal occupation of such individual and the name of the individual's employer, if any; [(H)] (G) for each individual who contributes in excess of one thousand dollars in the aggregate, the principal occupation of such individual, the name of the individual's employer, if any, and a statement indicating whether the individual or a business with which he is associated has a contract with the state which is valued at more than five thousand dollars; [(I)] (H) for each itemized contribution made by a lobbyist, the spouse of a lobbyist or any dependent child of a lobbyist who resides in the lobbyist's household, a statement to that effect; and [(]) (I) for each individual who contributes in excess of four hundred dollars in the aggregate to or for the benefit of any candidate's campaign for nomination at a primary or election to the office of chief executive officer of a town, city or borough, a statement indicating whether the individual or a business with which he is associated has a contract with said municipality that is valued at more than five thousand dollars. Each campaign treasurer shall include in such statement (i) an itemized accounting of the receipts and expenditures relative to any testimonial affair held under the provisions of section 9-333k or any other fund-raising affair, which is referred to in subsection (b) of section 9-333b, as amended by this act, and (ii) the date, location and a description of the affair.

(2) Each contributor described in subparagraph [(G), (H), (I) or (J)]

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(F), (G), (H) or (I) of subdivision (1) of this subsection shall, at the time the contributor makes such a contribution, provide the information which the campaign treasurer is required to include under said subparagraph in the statement filed under subsection (a), (e) or (f) of this section. Notwithstanding any provision of subdivision (2) of section 9-7b, as amended, any contributor described in subparagraph [(G)] (F) of subdivision (1) of this subsection who does not provide such information at the time the contributor makes such a contribution and any treasurer shall not be subject to the provisions of subdivision (2) of section 9-7b, as amended. If a campaign treasurer receives a contribution from an individual which separately, or in the aggregate, is in excess of one thousand dollars and the contributor has not provided the information required by [said] subparagraph [(H)] (G) of subdivision (1) of this subsection or if a campaign treasurer receives a contribution from an individual to or for the benefit of any candidate's campaign for nomination at a primary or election to the office of chief executive officer of a town, city or borough, which separately, or in the aggregate, is in excess of four hundred dollars and the contributor has not provided the information required by [said] subparagraph [(J)] (I) of subdivision (1) of this subsection, the campaign treasurer: (i) Within three business days after receiving the contribution, shall send a request for such information to the contributor by certified mail, return receipt requested; (ii) shall not deposit the contribution until the campaign treasurer obtains such information from the contributor, notwithstanding the provisions of section 9-333h, as amended; and (iii) shall return the contribution to the contributor if the contributor does not provide the required information within fourteen days after the treasurer's written request or the end of the reporting period in which the contribution was received, whichever is later. Any failure of a contributor to provide the information which the campaign treasurer is required to include under [said] subparagraph [(G) or (I)] (F) or (H) of subdivision (1) of this subsection, which results in noncompliance by the campaign treasurer with the provisions of [said] subparagraph [(G) or (I)] (F) or (H) of subdivision (1) of this subsection, shall be a

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- complete defense to any action against the campaign treasurer for 330 331 failure to disclose such information.
- 332 (3) Contributions from a single individual to a campaign treasurer 333 in the aggregate totaling thirty dollars or less need not be individually 334 identified in the statement, but a sum representing the total amount of 335 all such contributions made by all such individuals during the period 336 to be covered by such statement shall be a separate entry, identified 337 only by the words "total contributions from small contributors".
- 338 (4) Statements filed in accordance with this section shall remain 339 public records of the state for five years from the date such statements 340 are filed.
- 341 Sec. 5. Subsection (a) of section 9-333k of the general statutes is 342 repealed and the following is substituted in lieu thereof (Effective July 343 1, 2004):
  - (a) The chairman of each party committee shall designate a campaign treasurer and may designate a deputy campaign treasurer, or in the case of a state central committee, not more than two deputy campaign treasurers. The campaign treasurer and any deputy campaign treasurers so designated shall sign a statement accepting the designation, which shall be filed with the proper authority with the statement of designation required under subdivision (1) of subsection (a) of section 9-333d. No state central committee or town committee shall establish a committee other than a single party committee for purposes of this chapter. The members of the same political party in a house of the General Assembly may establish only one legislative caucus committee. A party committee or a political committee organized for ongoing political activities shall form no other political committees, except that two or more such committees may join to form a political committee for the purpose of a single fund-raising event.
  - Sec. 6. Subsection (g) of section 9-333l of the general statutes is repealed and the following is substituted in lieu thereof (Effective July

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361 1, 2004):

- 362 (g) As used in this subsection, "immediate family" means any 363 spouse or dependent child who resides in a lobbyist's household. Each 364 lobbyist who is an individual and, in conjunction with members of his 365 immediate family, makes contributions to or purchases from 366 committees exceeding one thousand dollars in the aggregate during 367 the twelve-month period beginning July 1, 1993, or July first in any 368 year thereafter, shall file a statement, sworn under penalty of false 369 statement, with the Secretary of the State in accordance with the 370 provisions of section 9-333e, as amended, on the second Thursday in 371 July following the end of such twelve-month period. The statement 372 shall include: (1) The name of each committee to which the lobbyist or 373 a member of his immediate family has made a contribution and the 374 amount and date of each such contribution; and (2) the name of each 375 committee from which the lobbyist or member of his immediate family 376 has purchased any item of property [or advertising space in a 377 program] in connection with a fund-raising event which is not 378 considered a contribution under subsection (b) of section 9-333b, as amended by this act, and the amount, date and description of each 379 380 such purchase. Each lobbyist who is an individual and who, in 381 conjunction with members of his immediate family, does not make 382 contributions to or purchases from committees exceeding one 383 thousand dollars in the aggregate during any such twelve-month 384 period shall file a statement, sworn under penalty of false statement, 385 with the Secretary of the State in accordance with the provisions of 386 section 9-333e, as amended, on the second Thursday in July, so 387 indicating.
- Sec. 7. Section 9-333n of the general statutes, as amended by section 14 of public act 03-241, is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2004):
- 391 (a) No individual shall make a contribution or contributions in any 392 one calendar year in excess of five thousand dollars to the state central

committee of any party, or for the benefit of such committee pursuant to its authorization or request; or one thousand dollars to a town committee of any political party, or for the benefit of such committee pursuant to its authorization or request; or two thousand dollars to a legislative caucus committee, or for the benefit of such committee pursuant to its authorization or request; or one thousand dollars to a political committee other than (1) a political committee formed solely to aid or promote the success or defeat of a referendum question, (2) an exploratory committee, (3) a political committee established by an organization, or for the benefit of such committee pursuant to its authorization or request, or (4) a political committee formed by a slate of candidates in a primary for the office of justice of the peace of the same town.

- (b) No individual shall make a contribution to a political committee established by an organization which receives its funds from the organization's treasury. With respect to a political committee established by an organization which has complied with the provisions of subsection (b) or (c) of section 9-333p, and has elected to receive contributions, no individual other than a member of the organization may make contributions to the committee, in which case the individual may contribute not more than five hundred dollars in any one calendar year to such committee or for the benefit of such committee pursuant to its authorization or request.
- (c) In no event may any individual make contributions to a candidate committee and a political committee formed solely to support one candidate other than an exploratory committee or for the benefit of a candidate committee and a political committee formed solely to support one candidate pursuant to the authorization or request of any such committee, in an amount which in the aggregate is in excess of the maximum amount which may be contributed to the candidate.
- 424 (d) Any individual may make unlimited contributions or

expenditures to aid or promote the success or defeat of any referendum question, provided any individual who makes an expenditure or expenditures in excess of one thousand dollars to promote the success or defeat of any referendum question shall file statements according to the same schedule and in the same manner as is required of a campaign treasurer of a political committee under section 9-333j, as amended.

- (e) Any individual acting alone may, independent of any candidate, agent of the candidate, or committee, make unlimited expenditures to promote the success or defeat of any candidate's campaign for election, or nomination at a primary, to any office or position, provided any individual who makes an independent expenditure or expenditures in excess of one thousand dollars to promote the success or defeat of any candidate's campaign for election, or nomination at a primary, to any such office or position shall file statements according to the same schedule and in the same manner as is required of a campaign treasurer of a candidate committee under section 9-333j, as amended.
- (f) (1) As used in this subsection and subsection (f) of section 9-333j, as amended, (A) "investment services" means investment legal services, investment banking services, investment advisory services, underwriting services, financial advisory services or brokerage firm services, and (B) "principal of an investment services firm" means (i) an individual who is a director of or has an ownership interest in an investment services firm to which the State Treasurer pays compensation, expenses or fees or issues a contract, except for an individual who owns less than five per cent of the shares of an investment services firm which is a publicly traded corporation, (ii) an individual who is employed by such an investment services firm as president, treasurer, or executive or senior vice president, (iii) an employee of such an investment services firm who has managerial or discretionary responsibilities with respect to any investment services provided to the State Treasurer, (iv) the spouse or a dependent child of an individual described in this subparagraph, or (v) a political

- committee established by or on behalf of an individual described in this subparagraph.
  - (2) No principal of an investment services firm shall make a contribution to, or solicit contributions on behalf of, an exploratory committee or candidate committee established by a candidate for nomination or election to the office of State Treasurer during the term of office of the State Treasurer who pays compensation, expenses or fees or issues a contract to such firm.
  - (3) Neither the State Treasurer, the Deputy State Treasurer, any unclassified employee of the office of the State Treasurer acting on behalf of the State Treasurer or Deputy State Treasurer, any candidate for the office of State Treasurer, any member of the Investment Advisory Council established under section 3-13b nor any agent of any such candidate may solicit contributions on behalf of an exploratory committee or candidate committee established by a candidate for nomination or election to any public office, a political committee or a party committee, from a principal of an investment services firm, except that the prohibition in this subsection shall not apply to an incumbent State Treasurer who establishes an exploratory committee or candidate committee for any public office other than State Treasurer.
  - (4) No member of the Investment Advisory Council appointed under section 3-13b shall make a contribution to, or solicit contributions on behalf of, an exploratory committee or candidate committee established by a candidate for nomination or election to the office of State Treasurer.
  - (5) The provisions of this subsection shall not restrict an individual from establishing an exploratory or candidate committee for the individual's own campaign or from soliciting contributions for such committees from persons not prohibited from making contributions under this subsection.

(6) The State Treasurer shall keep a list of investment services firms 490 described in this subsection. Said list shall be subject to disclosure under the Freedom of Information Act and shall be available to the State Elections Enforcement Commission. Each investment services contract issued by the State Treasurer shall include the provisions of subdivisions (2) to (5), inclusive, of this subsection as conditions of the contract. Each such investment services firm shall maintain a list of the principals of the investment services firm and shall provide such list to the State Elections Enforcement Commission, upon request of the commission.

499 (g) (1) As used in this subsection, "state officer" means the Governor, 500 Lieutenant Governor, Secretary of the State, Comptroller or Attorney 501 General.

(2) If a state officer awards a contract or contracts which, separately or in the aggregate, have a value of fifty thousand dollars or more to a business, (A) no individual who is an owner, partner, director or officer of said business, or a manager of said business who has substantial policy or decision-making authority concerning the administration of the contract shall make a contribution to, or for the benefit of, said state officer's campaign for nomination at a primary or re-election to the same office or election to any other public office or to an exploratory committee formed by said state officer, and (B) said state officer and the officer's committee or agent shall not solicit contributions, on behalf of the candidate or exploratory committee established by said state officer or the candidate or exploratory committee established by any other candidate for nomination or election to any other public office or on behalf of any political committee or party committee, from (i) any individual who is an owner, officer, director, partner or such a manager of said business, (ii) the spouse of any such individual or a dependent child of any such individual who resides in the individual's household, (iii) a political committee established by said business, or (iv) any individual who is an owner, officer, director or partner of a subcontractor of said

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- business or a manager of said subcontractor who has substantial policy
  or decision-making authority concerning the administration of the
  subcontract.
- 525 (3) Each state officer shall keep a list of (A) businesses to which the 526 state officer has awarded a contract or contracts of fifty thousand dollars or more, and (B) all subcontractors under said contracts. Said 527 list shall be subject to disclosure under the Freedom of Information Act 528 529 and shall be available to the State Elections Enforcement Commission. Each contract issued by a state officer shall include the provisions of 530 531 subparagraph (A) of subdivision (2) of this subsection as a condition of 532 the contract. Each business to which a state officer has awarded a 533 contract or contracts of fifty thousand dollars or more and each 534 subcontractor under said contract shall maintain a list of such business' 535 or subcontractor's owners, partners, directors, officers and managers 536 with substantial policy or decision-making authority related to the 537 administration of such contracts and shall provide upon request, such 538 list to the State Elections Enforcement Commission, upon request of 539 the commission.
  - (4) For purposes of this subsection, (A) a contract awarded by a department head in the executive branch of state government who is appointed by the Governor shall be deemed to have been awarded by the Governor, and (B) a contract awarded by a board, commission, council or other multi-member authority, for which a majority of the members are appointed by a single state officer, shall be deemed to have been awarded by said state officer.
  - (h) No lobbyist shall make a contribution or contributions to, or for the benefit of, any candidate's campaign for nomination at a primary or election in excess of one hundred dollars. No lobbyist shall make a contribution or contributions in any one calendar year in excess of five hundred dollars to a state central committee, in excess of two hundred fifty dollars to a town committee and in excess of two hundred fifty dollars to a legislative caucus committee.

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- Sec. 8. Section 9-3330 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2004*):
  - (a) No business entity shall make any contributions or expenditures to, or for the benefit of, any candidate's campaign for election to any public office or position subject to this chapter or for nomination at a primary for any such office or position, or to promote the defeat of any candidate for any such office or position, or to promote the success or defeat of any political party, except as provided in subsection (b) of this section.
  - (b) A business entity may make reasonable and necessary transfers or disbursements to or for the benefit of a political committee established by such business entity, for the administration of, or solicitation of contributions to, such political committee. Nonmonetary contributions by a business entity which are incidental in nature and are directly attributable to the administration of such political committee shall be exempt from the reporting requirements of this chapter.
  - (c) The provisions of this section shall not preclude a business entity from making contributions or expenditures to promote the success or defeat of a referendum question.
  - (d) A political committee organized by a business entity shall not make a contribution or contributions to or for the benefit of any candidate's campaign for nomination at a primary or any candidate's campaign for election. [to the office of: (1) Governor, in excess of five thousand dollars; (2) Lieutenant Governor, Secretary of the State, Treasurer, Comptroller or Attorney General, in excess of three thousand dollars; (3) state senator, probate judge or chief executive officer of a town, city or borough, in excess of one thousand dollars; (4) state representative, in excess of five hundred dollars; or (5) any other office of a municipality not included in subdivision (3) of this subsection, in excess of two hundred fifty dollars; or an exploratory committee, in excess of two hundred fifty dollars. The limits imposed

by this subsection shall apply separately to primaries and elections and contributions by any such committee to candidates designated in this subsection shall not exceed one hundred thousand dollars in the aggregate for any single election and primary preliminary thereto. Contributions to such committees shall also be subject to the provisions of section 9-333t in the case of committees formed for ongoing political activity or section 9-333u in the case of committees formed for a single election or primary.]

- (e) A political committee organized by a business entity may make unlimited contributions to, or for the benefit of, another political committee organized by a business entity or to a party committee. No political committee organized by a business entity shall make a contribution to an exploratory committee. [in excess of two hundred fifty dollars.] No such political committee shall make a contribution or contributions in excess of two thousand dollars to any other kind of political committee, in any one calendar year if organized for ongoing political activities, or if formed for a single primary, election or referendum, with respect to such primary, election or referendum.
- (f) As used in this subsection, "investment services" means investment legal services, investment banking services, investment advisory services, underwriting services, financial advisory services or brokerage firm services. No political committee established by a firm which provides investment services and to which the State Treasurer pays compensation, expenses or fees or issues a contract shall make a contribution to, or solicit contributions on behalf of, an exploratory committee or candidate committee established by a candidate for nomination or election to the office of State Treasurer during the term of office of the State Treasurer who does business with such firm.
- (g) During the thirty days before an election, no political committee organized by a business entity shall make any expenditure for a communication that refers to a clearly identified candidate or supports or opposes a candidate's campaign for election.

- Sec. 9. Section 9-333q of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2004*):
- (a) No political committee established by an organization shall make a contribution or contributions to, or for the benefit of, any candidate's campaign for nomination at a primary or for election. [to the office of: (1) Governor, in excess of two thousand five hundred dollars; (2) Lieutenant Governor, Secretary of the State, Treasurer, Comptroller or Attorney General, in excess of one thousand five hundred dollars; (3) chief executive officer of a town, city or borough, in excess of one thousand dollars; (4) state senator or probate judge, in excess of five hundred dollars; or (5) state representative or any other office of a municipality not previously included in this subsection, in excess of two hundred fifty dollars.]
  - (b) No such committee shall make a contribution or contributions to, or for the benefit of, an exploratory committee. [, in excess of two hundred fifty dollars.] Any such committee may make unlimited contributions to a political committee formed solely to aid or promote the success or defeat of a referendum question.
  - [(c) The limits imposed by subsection (a) of this section shall apply separately to primaries and elections and no such committee shall make contributions to the candidates designated in this section which in the aggregate exceed fifty thousand dollars for any single election and primary preliminary thereto.]
  - [(d)] (c) No political committee established by an organization shall make contributions in any one calendar year to, or for the benefit of, (1) the state central committee of a political party, in excess of five thousand dollars; (2) a town committee, in excess of one thousand dollars; or (3) any political committee, other than an exploratory committee or a committee formed solely to aid or promote the success or defeat of a referendum question, in excess of two thousand dollars.
- [(e)] (d) No political committee established by an organization shall

- 649 make contributions to the committees designated in subsection [(d)] (c) 650 of this section, which in the aggregate exceed fifteen thousand dollars 651 in any one calendar year. Contributions to a political committee 652 established by an organization shall also be subject to the provisions of 653 section 9-333t, as amended by this act, in the case of a committee 654 formed for ongoing political activity or section 9-333u, as amended by 655 this act, in the case of a committee formed for a single election or 656 primary.
- 657 (e) During the thirty days before an election, no political committee organized by an organization shall make any expenditure for a 659 communication that refers to a clearly identified candidate or supports 660 or opposes a candidate's campaign for election.
  - Sec. 10. Section 9-333t of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2004*):
  - (a) A political committee organized for ongoing political activities may make unlimited contributions to, or for the benefit of, a party committee; any national committee of a political party; [a candidate committee;] or a committee of a candidate for federal or out-of-state office. No such political committee shall make a contribution or contributions to a candidate committee. No such political committee shall make a contribution or contributions in excess of two thousand dollars to another political committee in any calendar year except that a political committee organized by a business entity may make unlimited contributions to, or for the benefit of, another political committee organized by a business entity. No political committee organized for ongoing political activities shall make a contribution [in excess of two hundred fifty dollars] to an exploratory committee. If such an ongoing committee is established by an organization or a business entity, its contributions shall be subject to the limits imposed by sections 9-3330 to 9-333q, inclusive, as amended by this act. A political committee organized for ongoing political activities may make contributions to a charitable organization which is a tax-exempt

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- 681 organization under Section 501(c)(3) of the Internal Revenue Code, as 682 from time to time amended, or make memorial contributions.
- (b) A political committee organized for ongoing political activities may receive contributions from the federal account of a national committee of a political party, but may not receive contributions from any other account of a national committee of a political party or from a 686 committee of a candidate for federal or out-of-state office.
- 688 (c) During the thirty days before an election, no political committee organized for ongoing political activities shall make any expenditure 689 690 for a communication that refers to a clearly identified candidate or 691 supports or opposes a candidate's campaign for election.
- 692 Sec. 11. Section 9-333u of the general statutes is repealed and the 693 following is substituted in lieu thereof (*Effective July 1, 2004*):
  - (a) A political committee established for a single primary or election may make unlimited contributions to, or for the benefit of, a party committee, [or a candidate committee,] but no such political committee shall make contributions to a national committee, or a committee of a candidate for federal or out-of-state office. No such political committee shall make a contribution or contributions to a candidate committee. If such a political committee is established by an organization or a business entity, its contributions shall also be subject to the limitations imposed by sections 9-3330 to 9-333q, inclusive, as amended by this act. No political committee formed for a single election or primary shall, with respect to such election or primary make a contribution or contributions in excess of two thousand dollars to another political committee, provided no such political committee shall make a contribution [in excess of two hundred fifty dollars] to an exploratory committee.
  - (b) A political committee established for a single primary or election shall not receive contributions from a committee of a candidate for federal or out-of-state office or from a national committee.

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(c) During the thirty days before an election, no political committee established for a single primary or election shall make any expenditure for a communication that refers to a clearly identified candidate or supports or opposes a candidate's campaign for election.

This act shall take effect as follows:	
Section 1	July 1, 2004
Sec. 2	July 1, 2004
Sec. 3	July 1, 2004
Sec. 4	July 1, 2004
Sec. 5	July 1, 2004
Sec. 6	July 1, 2004
Sec. 7	July 1, 2004
Sec. 8	July 1, 2004
Sec. 9	July 1, 2004
Sec. 10	July 1, 2004
Sec. 11	July 1, 2004

## Statement of Purpose:

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To (1) prohibit campaign contributions from political committees, (2) allow each caucus in the General Assembly to establish a single legislative caucus committee which shall be regulated as a party committee, (3) require advertising purchases in ad books to be treated as contributions, (4) prohibit contributions by officials and family members of large state contractors to candidates for state office, (5) limit contributions by lobbyists, and (6) prohibit political committees from making expenditures for communications identifying or advocating for or against candidates in the last thirty days of campaigns.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]